

# **CHICHESTER CITY COUNCIL**

# **STANDING ORDERS**

Based on NALC Model Standing Orders issued 3 April 2025

# CODE OF CONDUCT

Adapted from the Local Government Association Model Councillor Code of Conduct 2020

**Revised:** 

Approvals:

Standing Orders - Finance Committee: Code of Conduct – Finance Committee:

Adoption:

Standing Orders - Council: Code of Conduct – Council: Standing Orders - March 2025 Code of Conduct – January 2021

2 April 2025 (minute 113) 19 January 2021 (minute 109)

30 April 2025 (minute 119(c)ii) 17 February 2021 (minute 53b)

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# 1. RULES OF DEBATE AT MEETINGS

- a Motions on the agenda shall be considered in the order that they appear unless the order is changed at the discretion of the chair of the meeting.
- b A motion (including an amendment) shall not be progressed unless it has been moved and seconded.
- c A motion on the agenda that is not moved by its proposer may be treated by the chair of the meeting as withdrawn.
- d If a motion (including an amendment) has been seconded, it may be withdrawn by the proposer only with the consent of the seconder and the meeting.
- e An amendment is a proposal to remove or add words to a motion. It shall not negate the motion.
- f If an amendment to the original motion is carried, the original motion (as amended) becomes the substantive motion upon which further amendment(s) may be moved.
- g An amendment shall not be considered unless early verbal notice of it is given at the meeting and, if requested by the chair of the meeting, is expressed in writing to the chair.
- h A councillor may move an amendment to their own motion if agreed by the meeting. If a motion has already been seconded, the amendment shall be with the consent of the seconder and the meeting.
- i If there is more than one amendment to an original or substantive motion, the amendments shall be moved in the order directed by the chair of the meeting.
- j Subject to standing order 1(k), only one amendment shall be moved and debated at a time, the order of which shall be directed by the chair of the meeting.
- k One or more amendments may be discussed together if the chair of the meeting considers this expedient but each amendment shall be voted upon separately.
- A councillor may not move more than one amendment to an original or substantive motion.
- m The mover of an amendment has no right of reply at the end of debate on it.
- n Where a series of amendments to an original motion are carried, the mover of the original motion shall have a right of reply either at the end of debate on the first amendment or at the very end of debate on the final substantive motion immediately before it is put to the vote.
- o Unless permitted by the chair of the meeting, a councillor may speak once in the debate on a motion except:
  - i. to speak on an amendment moved by another councillor;
  - ii. to move or speak on another amendment if the motion has been amended since they last spoke;
  - iii. to make a point of order;
  - iv. to give a personal explanation; or
  - v. to exercise a right of reply.
- p During the debate on a motion, a councillor may interrupt only on a point of order or a personal explanation and the councillor who was interrupted shall stop speaking. A councillor raising a point of order shall identify the standing order which they consider has been breached or specify the other irregularity in the proceedings of the meeting they are concerned by.
- q A point of order shall be decided by the chair of the meeting and their decision shall be final.
- r When a motion is under debate, no other motion shall be moved except:
  - i. to amend the motion;

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- ii. to proceed to the next business;
- iii. to adjourn the debate;
- iv. to put the motion to a vote;
- v. to ask a person to be no longer heard or to leave the meeting;
- vi. to refer a motion to a committee or sub-committee for consideration;
- vii. to exclude the public and press;
- viii. to adjourn the meeting; or
- ix. to suspend particular standing order(s) excepting those which reflect mandatory statutory or legal requirements.
- s Before an original or substantive motion is put to the vote, the chair of the meeting shall be satisfied that the motion has been sufficiently debated and that the mover of the motion under debate has exercised or waived their right of reply.
- t Excluding motions moved under standing order 1(r), the contributions or speeches by a councillor shall relate only to the motion under discussion and shall not exceed 3 minutes without the consent of the chair of the meeting.

# 2 DISORDERLY CONDUCT AT MEETINGS

- a No person shall obstruct the transaction of business at a meeting or behave offensively or improperly. If this standing order is ignored, the chair of the meeting shall request such person(s) to moderate or improve their conduct.
- b If person(s) disregard the request of the chair of the meeting to moderate or improve their conduct, any councillor or the chair of the meeting may move that the person be no longer heard or be excluded from the meeting. The motion, if seconded, shall be put to the vote without discussion.
- c If a resolution made under standing order 2(b) is ignored, the chair of the meeting may take further reasonable steps to restore order or to progress the meeting. This may include temporarily suspending or closing the meeting.

# 3 MEETINGS GENERALLY

The regulations apply to Council, Committees and Sub-Committees as outlined below:

|   | Applies to:     |           |                   |
|---|-----------------|-----------|-------------------|
| Regulation  | Full<br>Council | Committee | Sub-<br>Committee |
| 3a Meetings shall not take place in<br>premises which at the time of the<br>meeting are used for the supply of<br>alcohol, unless no other premises<br>are available free of charge or at a<br>reasonable cost. | Yes             | Yes       | Yes               |

|    |   | Applies to:     |           |                   |
|----|---|-----------------|-----------|-------------------|
|    | Regulation  | Full<br>Council | Committee | Sub-<br>Committee |
| 3b | The minimum three clear days for<br>notice of a meeting does not<br>include the day on which notice<br>was issued, the day of the<br>meeting, a Sunday, a day of the<br>Christmas break, a day of the<br>Easter break or of a bank holiday<br>or a day appointed for public<br>thanksgiving or mourning.  | Yes             | Yes       | Yes               |
| 3с | The minimum three clear days'<br>public notice of a meeting does not<br>include the day on which the notice<br>was issued or the day of the<br>meeting.   | No              | Yes       | Yes               |
| 3d | Meetings shall be open to the<br>public unless their presence is<br>prejudicial to the public interest<br>by reason of the confidential<br>nature of the business to be<br>transacted or for other special<br>reasons. The public's exclusion<br>from part or all of a meeting shall<br>be by a resolution which shall<br>give reasons for the public's<br>exclusion. | Yes             | Yes       | Yes               |
| 3e | Members of the public may make<br>representations, answer questions<br>and give evidence at a meeting<br>which they are entitled to attend in<br>respect of the business on the<br>agenda.  | Yes             | Yes       | Yes               |
| 3f | The period of time designated for<br>public participation at a meeting in<br>accordance with standing order 3(e)<br>shall not exceed 15 minutes, in total,<br>unless directed by the chair of the<br>meeting.   | Yes             | Yes       | Yes               |
| 3g | Subject to standing order 3(f), a member of the public shall not speak for more than three minutes.   | Yes             | Yes       | Yes               |
| 3h | In accordance with standing order 3(e), a question shall not require a response at the meeting nor start a debate on the question. The chair of the meeting may direct that a written or oral response be given.  | Yes             | Yes       | Yes               |

|    |  | Applies to:    |           |                   |
|----|--|----------------|-----------|-------------------|
|    | Regulation   | Full           | Committee | Sub-<br>Committee |
| 3i | A person shall raise their hand when<br>requesting to speak. The chair of the<br>meeting may at any time permit a<br>person to be seated when speaking.  | Council<br>Yes | Yes       | Yes               |
| Зј | A person who speaks at a meeting<br>shall direct their comments to the<br>chair of the meeting.  | Yes            | Yes       | Yes               |
| 3k | Only one person is permitted to<br>speak at a time. If more than one<br>person wants to speak, the chair of<br>the meeting shall direct the order of<br>speaking.  | Yes            | Yes       | Yes               |
| 31 | Subject to standing order 3(m), a<br>person who attends a meeting is<br>permitted to report on the meeting<br>whilst the meeting is open to the<br>public. To "report" means to film,<br>photograph, make an audio<br>recording of meeting<br>proceedings, use any other<br>means for enabling persons not<br>present to see or hear the meeting<br>as it takes place or later or to<br>report or to provide oral or written<br>commentary about the meeting so<br>that the report or commentary is<br>available as the meeting takes<br>place or later to persons not<br>present. | Yes            | Yes       | Yes               |
| 3m | A person present at a meeting<br>may not provide an oral report or<br>oral commentary about a meeting<br>as it takes place without<br>permission.  | Yes            | Yes       | Yes               |
| 3m | A person present at a meeting<br>may not provide an oral report or<br>oral commentary about a meeting<br>as it takes place without<br>permission.  | Yes            | Yes       | Yes               |
| 3n | The press shall be provided with<br>reasonable facilities for the taking<br>of their report of all or part of a<br>meeting at which they are entitled<br>to be present.  | Yes            | Yes       | Yes               |

|    |   | Applies to:     |           |                   |
|----|---|-----------------|-----------|-------------------|
|    | Regulation  | Full<br>Council | Committee | Sub-<br>Committee |
| 30 | Subject to standing orders which<br>indicate otherwise, anything<br>authorised or required to be done<br>by, to or before the Chair of the<br>Council may in their absence be<br>done by, to or before the Vice-<br>Chair of the Council (if there is<br>one).  | Yes             | No        | No                |
| Зр | The Chair of the Council, if<br>present, shall preside at a Full<br>Council meeting. If the Chair is<br>absent from a Full Council<br>meeting, the Vice-Chair of the<br>Council if present, shall preside. If<br>both the Chair and the Vice-Chair<br>are absent from a Full Council<br>meeting, a councillor as chosen<br>by the councillors present at the<br>meeting shall preside at the<br>meeting. The same procedures<br>shall apply in the absence of the<br>Chair and/or Vice Chair of a<br>committee meeting and the Chair of<br>a sub-committee meeting. | Yes             | Yes       | Yes               |
| 3q | Subject to a meeting being<br>quorate, all questions at a<br>meeting shall be decided by a<br>majority of the councillors and<br>non-councillors with voting rights<br>present and voting.  | Yes             | Yes       | Yes               |
|    | standing orders 5(h) and (i) for the differ<br>Chair of the Council at the annual meetin  |                 |           | election of       |
| 3r | The chair of a meeting may give<br>an original vote on any matter put<br>to the vote, and in the case of an<br>equality of votes may exercise<br>their casting vote whether or not<br>they gave an original vote.   | Yes             | Yes       | Yes               |
| 3s | Unless standing orders provide<br>otherwise, voting on a question<br>shall be by a show of hands. At<br>the request of a councillor, the<br>voting on any question shall be<br>recorded so as to show whether<br>each councillor present and<br>voting gave their vote for or<br>against that question. Such a<br>request shall be made before<br>moving on to the next item of<br>business on the agenda.  | Yes             | Yes       | Yes               |

|    | Description  | Applies to:     |           |                   |  |
|----|--|-----------------|-----------|-------------------|--|
|    | Regulation   | Full<br>Council | Committee | Sub-<br>Committee |  |
| t  | <ul> <li>The minutes of a meeting shall include an accurate record of the following: <ul> <li>i. the time and place of the meeting;</li> <li>ii. the names of councillors who are present and the names of councillors who are absent;</li> <li>iii. interests that have been declared by councillors and non-councillors with voting rights;</li> <li>iv. the grant of dispensations (if any) to councillors and non-councillors with voting rights;</li> <li>v. whether a councillor or non-councillor with voting rights;</li> <li>v. whether a councillor or non-councillor with voting rights;</li> <li>v. if there was a public participation session; and vii. the resolutions made.</li> </ul> </li> </ul> | Yes             | Yes       | Yes               |  |
| 3u | A councillor or a non-councillor<br>with voting rights who has a<br>disclosable pecuniary interest or<br>another interest as set out in the<br>Council's code of conduct in a<br>matter being considered at a<br>meeting is subject to statutory<br>limitations or restrictions under<br>the code on their right to<br>participate and vote on that<br>matter.   | Yes             | Yes       | Yes               |  |
| 3v | No business may be transacted at<br>a meeting unless at least one-<br>third of the whole number of<br>members of the Council are<br>present and in no case shall the<br>quorum of a meeting be less than<br>three.   | Yes             | Yes       | No                |  |

|    |  | Applies to:     |           |                   |
|----|--|-----------------|-----------|-------------------|
|    | Regulation   | Full<br>Council | Committee | Sub-<br>Committee |
| 3w | If a meeting is or becomes<br>inquorate no business shall be<br>transacted and the meeting shall be<br>closed. The business on the agenda<br>for the meeting shall be adjourned to<br>another meeting. | Yes             | Yes       | Yes               |
| 3x | A meeting shall not exceed a period<br>of two hours, unless at the discretion<br>of the chair.   | Yes             | Yes       | Yes               |

# 4 COMMITTEES AND SUB-COMMITTEES

- a Unless the Council determines otherwise, a committee may appoint a subcommittee whose terms of reference and members shall be determined by the committee.
- b The members of a committee may include non-councillors unless it is a committee which regulates and controls the finances of the Council.
- c Unless the Council determines otherwise, all the members of an advisory committee and a sub-committee of the advisory committee may be non-councillors.
- d The Council may appoint standing committees or other committees as may be necessary, and:
  - i. shall determine their terms of reference;
  - ii. shall determine the number and time of the ordinary meetings of a standing committee up until the date of the next annual meeting of the Council;
  - iii. shall permit a committee, other than in respect of the ordinary meetings of a committee, to determine the number and time of its meetings;
  - iv. shall, subject to standing orders 4(b) and 4(c), appoint and determine the terms of office of members of such a committee;
  - v. may, subject to standing orders 4(b) and 4(c), appoint and determine the terms of office of the substitute members to a committee whose role is to replace the ordinary members at a meeting of a committee if the ordinary members of the committee confirm to the Proper Officer 2 days before the meeting that they are unable to attend;
  - vi. shall permit a committee or sub-committee to appoint its own chair at the first meeting of the committee or sub-committee;
  - vii. shall determine the place, notice requirements and quorum for a meeting of a committee and a sub-committee which, in both cases, shall be no less than two;
  - viii. shall determine if the public may participate at a meeting of a committee;
  - ix. shall determine if the public and press are permitted to attend the meetings of a sub-committee and also the advance public notice requirements, if any, required for the meetings of a sub-committee;
  - x. shall determine if the public may participate at a meeting of a subcommittee that they are permitted to attend; and
  - xi. may dissolve a committee or a sub-committee.

# 5 ORDINARY COUNCIL MEETINGS

- a In an election year, the annual meeting of the Council shall be held on or within 14 days following the day on which the councillors elected take office.
- b In a year which is not an election year, the annual meeting of the Council shall be held on such day in May as the Council decides.
- c If no other time is fixed, the annual meeting of the Council shall take place at 6pm.
- d In addition to the annual meeting of the Council, at least three other ordinary meetings shall be held in each year on such dates and times as the Council decides.
- e The first business conducted at the annual meeting of the Council shall be the election of the Chair and Vice-Chair (if there is one) of the Council. This to be followed by the election of the Bailiff.
- f The Chair of the Council, unless they have resigned or become disqualified, shall continue in office and preside at the annual meeting until their successor is elected at the next annual meeting of the Council.
- g The Vice-Chair of the Council, if there is one, unless they resign or become disqualified, shall hold office until immediately after the election of the Chair of the Council at the next annual meeting of the Council.In an election year, if the current Chair of the Council has not been re- elected as a member of the Council, they shall preside at the annual meeting until a successor Chair of the Council has been elected. The current Chair of the Council shall not have an original vote in respect of the election of the new Chair of the Council but shall give a casting vote in the case of an equality of votes.
- h In an election year, if the current Chair of the Council has been re-elected as a member of the Council, they shall preside at the annual meeting until a new Chair of the Council has been elected. They may exercise an original vote in respect of the election of the new Chair of the Council and shall give a casting vote in the case of an equality of votes.
- i Following the election of the Chair of the Council and Vice-Chair (if there is one) of the Council at the annual meeting, the business shall include:
  - i. In an election year, delivery by the Chair of the Council and councillors of their acceptance of office forms unless the Council resolves for this to be done at a later date. In a year which is not an election year, delivery by the Chair of the Council of their acceptance of office form unless the Council resolves for this to be done at a later date;
  - ii. Confirmation of the accuracy of the minutes of the last meeting of the Council;
  - iii. Appointment of members to existing committees;
  - iv. In an election year, confirm eligibility to exercise the general power of competence; or make arrangements with a view to the Council becoming eligible to exercise the general power of competence in the future.
  - v. Determining the time and place of ordinary meetings of the Council up to and including the next annual meeting of the Council.
- j All other statutory policies and procedures will be reviewed according to the Council's adopted policy review schedule (appendix 1)

# 6 EXTRAORDINARY MEETINGS OF THE COUNCIL, COMMITTEES AND SUB-COMMITTEES

- a The Chair of the Council may convene an extraordinary meeting of the Council at any time.
- b If the Chair of the Council does not call an extraordinary meeting of the Council within seven days of having been requested in writing to do so by two councillors, any two councillors may convene an extraordinary meeting of the Council. The public notice giving the time, place and agenda for such a meeting shall be signed by the two councillors. The chair of a committee or a subcommittee may convene an extraordinary meeting of the committee or sub-committee at any time.
- c If the chair of a committee or a sub-committee does not call an extraordinary meeting within seven days of having been requested to do so by two members of the committee or sub-committee, any 2 members of the committee or sub- committee may convene an extraordinary meeting of the committee or sub- committee. The public notice giving the time, place and agenda for such a meeting shall be signed by nine councillors.

# 7 PREVIOUS RESOLUTIONS

- a A resolution shall not be reversed within six months except either by a special motion, which requires written notice by at least seven councillors to be given to the Proper Officer in accordance with standing order 9, or by a motion moved in pursuance of the recommendation of a committee or a sub- committee.
- b When a motion moved pursuant to standing order 7(a) has been disposed of, no similar motion may be moved for a further six months.

# 8 VOTING ON APPOINTMENTS

a Where more than two persons have been nominated for a position to be filled by the Council and none of those persons has received an absolute majority of votes in their favour, the name of the person having the least number of votes shall be struck off the list and a fresh vote taken. This process shall continue until a majority of votes is given in favour of one person. A tie in votes may be settled by the casting vote exercisable by the chair of the meeting.

### 9 MOTIONS FOR A MEETING THAT REQUIRE WRITTEN NOTICE TO BE GIVEN TO THE PROPER OFFICER

- a A motion shall relate to the responsibilities of the meeting for which it is tabled and in any event shall relate to the performance of the Council's statutory functions, powers and obligations or an issue which specifically affects the Council's area or its residents.
- b No motion may be moved at a meeting unless it is on the agenda and the mover has given written notice of its wording to the Proper Officer at least seven clear days before the meeting. Clear days do not include the day of the notice or the day of the meeting.
- c The Proper Officer may, before including a motion on the agenda received in accordance with standing order 9(b), correct obvious grammatical or typographical errors in the wording of the motion.
- d If the Proper Officer considers the wording of a motion received in accordance with standing order 9(b) is not clear in meaning, the motion shall be rejected until the mover of the motion resubmits it, so that it can be understood, in writing, to the Proper Officer at least seven clear days before the meeting.
- e If the wording or subject of a proposed motion is considered improper, the Proper Officer

shall consult with the chair of the forthcoming meeting or, as the case may be, the councillors who have convened the meeting, to consider whether the motion shall be included in the agenda or rejected.

- f The decision of the Proper Officer as to whether or not to include the motion on the agenda shall be final.
- g Motions received shall be recorded and numbered in the order that they are received.
- h Motions rejected shall be recorded with an explanation by the Proper Officer of the reason for rejection.

### 10 MOTIONS AT A MEETING THAT DO NOT REQUIRE WRITTEN NOTICE

- a The following motions may be moved at a meeting without written notice to the Proper Officer:
  - i. to correct an inaccuracy in the draft minutes of a meeting;
  - ii. to move to a vote;
  - iii. to defer consideration of a motion;
  - iv. to refer a motion to a particular committee or sub-committee;
  - v. to appoint a person to preside at a meeting;
  - vi. to change the order of business on the agenda;
  - vii. to proceed to the next business on the agenda;
  - viii. to require a written report;
  - ix. to appoint a committee, sub-committee, working group or similar and their members and to appoint representatives to outside bodies;
  - x. to dissolve a committee, sub-committee, working group or similar;
  - xi. to extend the time limits for speaking;to exclude the press and public from a meeting in respect of confidential or other information which is prejudicial to the public interest;
  - xii. to not hear further from a councillor or a member of the public;
  - xiii. to exclude a councillor or member of the public for disorderly conduct;
  - xiv. to temporarily suspend the meeting;
  - xv. to suspend a particular standing order (unless it reflects mandatory statutory or legal requirements);
  - xvi. to adjourn the meeting; or
  - xvii. to close the meeting.

## 11 QUESTIONS AT COUNCIL MEETINGS

- a A Member may, by 12 noon two working days before the meeting, ask the Mayor or the Chair any question in writing or by electronic mail on any matter to which the council has powers and duties.
- b A Member may, with the permission of the Mayor or the Chair of Council, put to them or the Chair any question relating to urgent business, but if possible a copy of the question shall be delivered to the Town Clerk no later than 10.00am in the morning of the day of the meeting.

## **12 MANAGEMENT OF INFORMATION**

See also standing order 21.

- a The Council shall have in place and keep under review, technical and organisational measures to keep secure information (including personal data) which it holds in paper and electronic form. Such arrangements shall include deciding who has access to personal data and encryption of personal data.
- b The Council shall have in place, and keep under review, policies for the retention and safe destruction of all information (including personal data) which it holds in paper and electronic form. The Council's retention policy shall confirm the period for which information (including personal data) shall be retained or if this is not possible the criteria used to determine that period (e.g. the Limitation Act 1980).
- c The agenda, papers that support the agenda and the minutes of a meeting shall not disclose or otherwise undermine confidential information or personal data without legal justification.
- d Councillors, staff, the Council's contractors and agents shall not disclose confidential information or personal data without legal justification.

## 13 DRAFT MINUTES

- a If the draft minutes of a preceding meeting have been served on councillors with the agenda to attend the meeting at which they are due to be approved for accuracy, they shall be taken as read.
- b There shall be no discussion about the draft minutes of a preceding meeting except in relation to their accuracy. A motion to correct an inaccuracy in the draft minutes shall be moved in accordance with standing order 10(a)(i).
- c The accuracy of draft minutes, including any amendment(s) made to them, shall be confirmed by resolution and shall be signed by the chair of the meeting and stand as an accurate record of the meeting to which the minutes relate.
- d If the chair of the meeting does not consider the minutes to be an accurate record of the meeting to which they relate, they shall sign the minutes and include a paragraph in the following terms or to the same effect:

"The chair of this meeting does not believe that the minutes of the meeting of the () held on [date] in respect of () were a correct record but their view was not upheld by the meeting and the minutes are confirmed as an accurate record of the proceedings."

- e If the Council's gross annual income or expenditure (whichever is higher) does not exceed £25,000, it shall publish draft minutes on a website which is publicly accessible and free of charge not later than one month after the meeting has taken place.
- f Subject to the publication of draft minutes in accordance with standing order 13(e) and standing order 21(a) and following a resolution which confirms the accuracy of the minutes of a meeting, the draft minutes or recordings of the meeting for which approved minutes exist shall be destroyed.

# 14 CODE OF CONDUCT AND DISPENSATIONS

See also standing order 3(u).

- a All councillors and non-councillors with voting rights shall observe the current code of conduct adopted by the Council.
- b Unless they have been granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which they have a disclosable pecuniary interest. They may return to the meeting after it has considered the matter in which they had the interest.

- c Unless they have been granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which they have another interest if so required by the Council's code of conduct. They may return to the meeting after it has considered the matter in which they had the interest.
- d **Dispensation requests shall be in writing and submitted to the Proper Officer** as soon as possible before the meeting, or failing that, at the start of the meeting for which the dispensation is required.
- e A decision as to whether to grant a dispensation shall be made by a meeting of the Council, or committee or sub-committee for which the dispensation is required and that decision is final.
- f A dispensation request shall confirm:
  - i. the description and the nature of the disclosable pecuniary interest or other interest to which the request for the dispensation relates;
  - ii. whether the dispensation is required to participate at a meeting in a discussion only or a discussion and a vote;
  - iii. the date of the meeting or the period (not exceeding four years) for which the dispensation is sought; and
  - iv. an explanation as to why the dispensation is sought.
- g Subject to standing orders 14(d) and 14(f), a dispensation request shall be received by the Proper Officer before the meeting and resolved at the start of the meeting for which the dispensation is required.
- h A dispensation may be granted in accordance with standing order 14(e) if having regard to all relevant circumstances any of the following apply:
  - i. without the dispensation the number of persons prohibited from participating in the particular business would be so great a proportion of the meeting transacting the business as to impede the transaction of the business;
  - ii. granting the dispensation is in the interests of persons living in the Council's area; or
  - iii. it is otherwise appropriate to grant a dispensation.

# 15 CODE OF CONDUCT COMPLAINTS

- a Upon notification by the District or Unitary Council that it is dealing with a complaint that a councillor or non-councillor with voting rights has breached the Council's code of conduct, the Proper Officer shall, subject to standing order 12, report this to the Council.
- b Where the notification in standing order 15(a) relates to a complaint made by the Proper Officer, the Proper Officer shall notify the Chair of Council of this fact, and the Chair shall nominate another staff member to assume the duties of the Proper Officer in relation to the complaint until it has been determined and the Council has agreed what action, if any, to take in accordance with standing order 15(d).
- c The Council may:
  - i. provide information or evidence where such disclosure is necessary to investigate the complaint or is a legal requirement;
  - ii. seek information relevant to the complaint from the person or body with statutory responsibility for investigation of the matter;
- d Upon notification by the District or Unitary Council that a councillor or noncouncillor with voting rights has breached the Council's code of conduct, the Council shall consider what, if any, action to take against them. Such action excludes disqualification or suspension from office.

# **16 PROPER OFFICER**

- a The Proper Officer shall be either (i) the clerk or (ii) other staff member(s) nominated by the Council to undertake the work of the Proper Officer when the Proper Officer is absent.
- b The Proper Officer shall:
  - i. at least three clear days before a meeting of the council, a committee or a sub-committee,
    - serve on councillors by delivery or post at their residences or by email authenticated in such manner as the Proper Officer thinks fit, a signed summons confirming the time, place and the agenda, provided the councillor has consented to service by email, and
    - Provide, in a conspicuous place, public notice of the time, place and agenda (provided that the public notice with agenda of an extraordinary meeting of the Council convened by councillors is signed by them).

See standing order 3(b) for the meaning of clear days for a meeting of a full council and standing order 3(c) for the meaning of clear days for a meeting of a committee;

- ii. subject to standing order 9, include on the agenda all motions in the order received unless a councillor has given written notice at least five clear days before the meeting confirming their withdrawal of it;
- iii. convene a meeting of the Council for the election of a new Chair of the Council, occasioned by a casual vacancy in their office;
- iv. facilitate inspection of the minute book by local government electors;
- v. receive and retain copies of byelaws made by other local authorities;
- vi. hold acceptance of office forms from councillors;
- vii. hold a copy of every councillor's register of interests;
- viii. assist with responding to requests made under freedom of information legislation and rights exercisable under data protection legislation, in accordance with the Council's relevant policies and procedures;
- ix. liaise, as appropriate, with the Council's Data Protection Officer;
- x. receive and send general correspondence and notices on behalf of the Council except where there is a resolution to the contrary;
- xi. assist in the organisation of, storage of, access to, security of and destruction of information held by the Council in paper and electronic form subject to the requirements of data protection and freedom of information legislation and other legitimate requirements (e.g. the Limitation Act 1980);
- xii. arrange for legal deeds to be executed; (see also standing order 24);
- xiii. arrange or manage the prompt authorisation, approval, and instruction regarding any payments to be made by the Council in accordance with its financial regulations;
- xiv. refer planning applications received by the Council to the Chair or in their absence Vice-Chair of the Planning and Conservation Committee Committee within two working days of receipt to facilitate an extraordinary meeting if the nature of a planning application requires consideration before the next ordinary meeting of the Planning and Conservation Committee;
- xv. manage access to information about the Council via the publication scheme; and

xvi. retain custody of the seal of the Council (if there is one) which shall not be used without a resolution to that effect.

(see also standing order 24).

# 17 RESPONSIBLE FINANCIAL OFFICER

a The Council shall appoint appropriate staff member(s) to undertake the work of the Responsible Financial Officer when the Responsible Financial Officer is absent.

# **18 ACCOUNTS AND ACCOUNTING STATEMENTS**

- a "Proper practices" in standing orders refer to the most recent version of "Governance and Accountability for Local Councils – a Practitioners' Guide".
- b All payments by the Council shall be authorised, approved and paid in accordance with the law, proper practices and the Council's financial regulations.
- c The Responsible Financial Officer shall supply to the Finance Committee at the relevant quarterly meeting statements to summarise:
  - i. the Council's receipts and payments (or income and expenditure) for each quarter;
  - ii. the Council's aggregate receipts and payments (or income and expenditure) for the year to date;
  - iii. the balances held at the end of the quarter being reported and which includes a comparison with the budget for the financial year and highlights any actual or potential overspends.
- d As soon as possible after the financial year end at 31 March, the Responsible Financial Officer shall provide:
  - i. each councillor with a statement summarising the Council's receipts and payments (or income and expenditure) for the last quarter and the year to date for information; and
  - ii. to the Council the accounting statements for the year in the form of Section 2 of the annual governance and accountability return, as required by proper practices, for consideration and approval.
- e The year-end accounting statements shall be prepared in accordance with proper practices and apply the form of accounts determined by the Council (receipts and payments, or income and expenditure) for the year to 31 March.

A completed draft annual governance and accountability return shall be presented to all councillors at least seven days prior to anticipated approval by the Council. The annual governance and accountability return of the Council, which is subject to external audit, including the annual governance statement, shall be presented to the Council for consideration and formal approval before 30 June.

# **19 FINANCIAL CONTROLS AND PROCUREMENT**

- a. The Council shall consider and approve financial regulations drawn up by the Responsible Financial Officer, which shall include detailed arrangements in respect of the following:
  - i. the keeping of accounting records and systems of internal controls;
  - ii. the assessment and management of financial risks faced by the Council;
  - iii. the work of the independent internal auditor in accordance with proper practices

and the receipt of regular reports from the internal auditor, which shall be required at least annually;

- iv. the inspection and copying by councillors and local electors of the Council's accounts and/or orders of payments; and
- v. whether contracts with an estimated value below **£70,000** due to special circumstances are exempt from a tendering process or procurement exercise.
- b. Financial regulations shall be reviewed regularly and at least annually for fitness of purpose.
- c. Subject to additional requirements in the financial regulations of the Council, the tender process for contracts for the supply of goods, materials, services or the execution of works shall include, as a minimum, the following steps:
  - i. a specification for the goods, materials, services or the execution of works shall be drawn up;
  - an invitation to tender shall be drawn up to confirm (i) the Council's specification (ii) the time, date and address for the submission of tenders (iii) the date of the Council's written response to the tender and (iv) the prohibition on prospective contractors contacting councillors or staff to encourage or support their tender outside the prescribed process;
  - iii. tenders are to be submitted in writing in a sealed marked envelope addressed to the Proper Officer;
  - iv. tenders shall be opened by the Proper Officer in the presence of at least one councillor after the deadline for submission of tenders has passed;
  - v. tenders are to be reported to and considered by the appropriate meeting of the Council or a committee or sub-committee with delegated responsibility.
- d. Neither the Council, nor a committee or a sub-committee with delegated responsibility for considering tenders, is bound to accept the lowest value tender.
- e. Where the value of a contract is likely to exceed the threshold specified by the Government from time to time, the Council must consider whether the contract is subject to the requirements of the current procurement legislation and, if so, the Council must comply with procurement rules. NALC's procurement guidance contains further details.

## 20 HANDLING STAFF MATTERS

- a A matter personal to a member of staff that is being considered by a meeting of the personnel sub-committee is subject to standing order 12.
- b Subject to the Council's policy regarding absences from work, the Council's most senior member of staff shall notify the chair of personnel sub-committee or, if they are not available, the chairman of Council of any absence occasioned by illness or other reason and that person shall report such absence to the personnel sub-committee at its next meeting.
- c The chair of personnel sub-committee or in their absence, the chair of Council shall upon a resolution conduct a review of the performance and annual appraisal of the work of the Town Clerk. The reviews and appraisal shall be reported in writing to the personnel sub-committee.
- d Subject to the Council's policy regarding the handling of grievance matters, the Council's most senior member of staff shall contact the chair of the personnel sub-committee or in their absence, the chair of Council in respect of an informal or formal grievance matter, and this matter shall be reported back and progressed by resolution of the personnel sub-committee.
- e Subject to the Council's policy regarding the handling of grievance matters, if an

informal or formal grievance matter raised by the Town Clerk relates to the chair of the personnel sub-committee, this shall be communicated to another member of the personnel sub-committee], which shall be reported back and progressed by resolution of the personnel sub-committee.

f Any persons responsible for all or part of the management of staff shall treat as confidential the written records of all meetings relating to their performance, capabilities, grievance or disciplinary matters. In accordance with standing order 12(a), persons with line management responsibilities shall have access to staff records referred to in standing order 19(f).

# 21 RESPONSIBILITIES TO PROVIDE INFORMATION

See also standing order 22.

- a In accordance with freedom of information legislation, the Council shall publish information in accordance with its publication scheme and respond to requests for information held by the Council.
- b The Council, shall publish information in accordance with the requirements of the Local Government (Transparency Requirements) (England) Regulations 2015.

# 22 RESPONSIBILITIES UNDER DATA PROTECTION LEGISLATION

(Below is not an exclusive list).

See also standing order 12.

- a The Council may appoint a Data Protection Officer.
- b The Council shall have policies and procedures in place to respond to an individual exercising statutory rights concerning their personal data.
- c The Council shall have a written policy in place for responding to and managing a personal data breach.
- d The Council shall keep a record of all personal data breaches comprising the facts relating to the personal data breach, its effects and the remedial action taken.
- e The Council shall ensure that information communicated in its privacy notice(s) is in an easily accessible and available form and kept up to date.
- f The Council shall maintain a written record of its processing activities.

# 23 RELATIONS WITH THE PRESS/MEDIA

a Requests from the press or other media for an oral or written comment or statement from the Council, its councillors or staff shall be handled in accordance with the Council's policy in respect of dealing with the press and/or other media

## 24 EXECUTION AND SEALING OF LEGAL DEEDS

See also standing orders 16(b)(xii) and 16(b)(xvi).

- a A legal deed shall not be executed on behalf of the Council unless authorised by a resolution.
- b Subject to standing order 24(a), the Council's common seal shall alone be used for sealing a deed required by law. It shall be applied by the Proper Officer in the presence of two councillors who shall sign the deed as witnesses.

### 25 COMMUNICATING WITH DISTRICT AND COUNTY OR UNITARY COUNCILLORS

- a An invitation to attend a meeting of the Council shall be sent, together with the agenda, to the ward councillor(s) of the District and County Council representing the area of the Council.
- b Unless the Council determines otherwise, a copy of each letter sent to the District and County Council shall be sent to the ward councillor(s) representing the area of the Council.

# **26 RESTRICTIONS ON COUNCILLOR ACTIVITIES**

- a. Unless duly authorised no councillor shall:
  - i. inspect any land and/or premises which the Council has a right or duty to inspect; or
  - ii. issue orders, instructions or directions.

# 27 STANDING ORDERS GENERALLY

- a All or part of a standing order, except one that incorporates mandatory statutory or legal requirements, may be suspended by resolution in relation to the consideration of an item on the agenda for a meeting.
- b A motion to permanently add to or vary or revoke one or more of the Council's standing orders, except one that incorporates mandatory statutory or legal requirements, shall be proposed by a special motion, the written notice by at least seven councillors to be given to the Proper Officer in accordance with standing order 9.
- c The Proper Officer shall provide a copy of the Council's standing orders to a councillor as soon as possible.
- d The decision of the chair of a meeting as to the application of standing orders at the meeting shall be final.

# Appendix 1 – Statutory Policy Review Schedule

|    | Item  | Review<br>Body       | Frequency | Timing    | Last<br>review<br>date | Minute<br>ref. |
|----|---|----------------------|-----------|-----------|------------------------|----------------|
| 1  | Review of standing orders and financial regulations.  | Finance              | Annual    | January   |                        |                |
| 2  | Review of Council risk<br>assessment statements and<br>confirmation of arrangements<br>for insurance cover in respect<br>of all insured risks.  | Finance              | Annual    | January   |                        |                |
| 3  | Review, if appropriate, of the council's policy for dealing with the press/media.   | Full<br>Council      | Annual    | February  |                        |                |
| 4  | Review of variable Direct<br>Debits, Standing orders, and<br>online banking arrangements.   | Full<br>Council      | Bi-annual | February  |                        |                |
| 5  | Review of arrangements,<br>including any charters, with<br>other local authorities and<br>review of contributions made<br>to expenditure incurred by<br>other local authorities.          | Community<br>Affairs | Annual    | March     |                        |                |
| 6  | Review of representation on<br>or work with external bodies<br>and arrangements for<br>reporting back.  | Community<br>Affairs | Annual    | March     |                        |                |
| 7  | Adoption of standing orders and financial regulations.  | Full<br>Council      | Annual    | April     |                        |                |
| 8  | Receipt of nominations to<br>existing committees, sub-<br>committees and working<br>groups.   | Full<br>Council      | Annual    | Мау       |                        |                |
| 9  | Appointment of any new<br>committees, sub-committees<br>and working groups,<br>confirmation of the terms of<br>reference, the number of<br>members and receipt of<br>nominations to them. | Full<br>Council      | Annual    | Мау       |                        |                |
| 10 | Review of inventory of<br>property and other assets<br>including buildings.   | Finance              | Annual    | June      |                        |                |
| 11 | Review delegation<br>arrangements for committees,<br>sub-committees and working<br>groups, employees and other<br>local authorities   | Full<br>Council      | Annual    | September |                        |                |
| 12 | Review of the terms of<br>references for committees,<br>sub-committees and working<br>groups.   | Full<br>Council      | Annual    | September |                        |                |
| 13 | Review of the council's<br>memberships of other bodies<br>and annual subscriptions.   | Finance              | Annual    | September |                        |                |
| 14 | Review of the council's<br>complaints procedure.  | Full<br>Council      | Annual    | December  |                        |                |

|    | Item   | Review<br>Body  | Frequency | Timing   | Last<br>review<br>date | Minute<br>ref. |
|----|--|-----------------|-----------|----------|------------------------|----------------|
| 15 | Review of the council's<br>procedures for handling<br>requests made under the<br>Freedom of Information Act<br>2000 and the Data Protection<br>Act 2018. | Full<br>Council | Annual    | December |                        |                |

# Appendix 2 – Code of Conduct

# 1 Joint statement

### Local Government Association - Model Councillor Code of Conduct 2020

The role of councillor across all tiers of local government is a vital part of our country's system of democracy. It is important that as councillors we can be held accountable and all adopt the behaviours and responsibilities associated with the

role. Our conduct as an individual councillor affects the reputation of all councillors. We want the role of councillor to be one that people aspire to. We also want individuals from a range of backgrounds and circumstances to be putting themselves forward to become councillors.

As councillors, we represent local residents, work to develop better services and deliver local change. The public have high expectations of us and entrust us to represent our local area; taking decisions fairly, openly, and transparently. We have both an individual and collective responsibility to meet these expectations by maintaining high standards and demonstrating good conduct, and by challenging behaviour which falls below expectations.

Importantly, we should be able to undertake our role as a councillor without being intimidated, abused, bullied or threatened by anyone, including the general public.

This Code has been designed to protect our democratic role, encourage good conduct and safeguard the public's trust in local government.

# 2 Introduction

The Local Government Association (LGA) has developed this Model Councillor Code of Conduct, in association with key partners and after extensive consultation with the sector, as part of its work on supporting all tiers of local government to continue to aspire to high standards of leadership and performance. It is a template for councils to adopt in whole and/or with local amendments.

All councils are required to have a local Councillor Code of Conduct.

The LGA will undertake an annual review of this Code to ensure it continues to be fit- for-purpose, incorporating advances in technology, social media and changes in legislation. The LGA can also offer support, training and mediation to councils and councillors on the application of the Code and the National Association of Local Councils (NALC) and the county associations of local councils can offer advice and support to town and parish councils.

## 3 Definitions

For the purposes of this Code of Conduct, a "councillor" means a member or co-opted member of a local authority or a directly elected mayor.

A "co-opted member" is defined in the Localism Act 2011 Section 27(4) as "a person who is not a member of the authority but who

- a) is a member of any committee or sub-committee of the authority, or;
- b) is a member of, and represents the authority on, any joint committee or joint subcommittee of the authority;

and who is entitled to vote on any question that falls to be decided at any meeting of that committee or sub-committee".

For the purposes of this Code of Conduct, "local authority" includes county councils, district councils, London borough councils, parish councils, town councils, fire and rescue authorities, police authorities, joint authorities, economic prosperity boards, combined authorities and National Park authorities.

# 4 Purpose of the Code of Conduct

The purpose of this Code of Conduct is to assist you, as a councillor, in modelling the behaviour that is expected of you, to provide a personal check and balance, and to set out the type of conduct that could lead to action being taken against you. It is also to protect you, the public, fellow councillors, local authority officers and the reputation of local government. It sets out general principles of conduct. The LGA encourages the use of support, training and mediation prior to action being taken using the Code. The fundamental aim of the Code is to create and maintain public confidence in the role of councillor and local government.

# 5 General principles of councillor conduct

Everyone in public office at all levels; all who serve the public or deliver public services, including ministers, civil servants, councillors and local authority officers; should uphold the <u>Seven Principles</u> of <u>Public Life</u>, also known as the Nolan Principles.

Building on these principles, the following general principles have been developed specifically for the role of councillor.

In accordance with the public trust placed in me, on all occasions:

- I act with integrity and honesty
- I act lawfully
- I treat all persons fairly and with respect; and
- I lead by example and act in a way that secures public confidence in the role of councillor.

In undertaking my role:

- I impartially exercise my responsibilities in the interests of the local community
- I do not improperly seek to confer an advantage, or disadvantage, on any person
- I avoid conflicts of interest
- I exercise reasonable care and diligence; and
- I ensure that public resources are used prudently in accordance with my local authority's requirements and in the public interest.

# 6 Application of the Code of Conduct

This Code of Conduct applies to you as soon as you sign your declaration of acceptance of the office of councillor, or attend your first meeting as a co-opted member, and continues to apply to you until you cease to be a councillor.

This Code of Conduct applies to you when:

- you are acting in your capacity as a councillor and/or as a representative of your council
- you are claiming to act as a councillor and/or as a representative of your council
- you are giving the impression that you are acting as a councillor and/or as a representative of your council
- you refer publicly to your role as a councillor or use knowledge you could only obtain in your role as a councillor.

The Code applies to all forms of communication and interaction, including:

- at face-to-face meetings
- at online or telephone meetings
- in written communication

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- in verbal communication
- in non-verbal communication
- in electronic and social media communication, posts, statements and comments.

You are also expected to uphold high standards of conduct and show leadership at all times.

Your Monitoring Officer has statutory responsibility for the implementation of the Code of Conduct, and you are encouraged to seek advice from your Monitoring Officer on any matters that may relate to the Code of Conduct. Town and parish councillors are encouraged to seek advice from their Clerk, who may refer matters to the Monitoring Officer.

# 7 Standards of councillor conduct

This section sets out your obligations, which are the minimum standards of conduct required of you as a councillor. Should your conduct fall short of these standards, a complaint may be made against you, which may result in action being taken.

Guidance is included to help explain the reasons for the obligations and how they should be followed.

### **General Conduct**

1

#### Respect As a councillor:

- - **1.1** I treat other councillors and members of the public with respect.
  - 1.2 I treat local authority employees, employees and representatives of partner organisations and those volunteering for the local authority with respect and respect the role they play.

Respect means politeness and courtesy in behaviour, speech, and in the written word. Debate and having different views are all part of a healthy democracy. As a councillor, you can express, challenge, criticise and disagree with views, ideas, opinions and

policies in a robust but civil manner. You should not, however, subject individuals, groups of people or organisations to personal attack.

In your contact with the public, you should treat them politely and courteously. Rude and offensive behaviour lowers the public's expectations and confidence in councillors.

In return, you have a right to expect respectful behaviour from the public. If members of the public are being abusive, intimidatory or threatening you are entitled to stop any conversation or interaction in person or online and report them to the local authority, the relevant social media provider or the police. This also applies to fellow councillors, where action could then be taken under the Councillor Code of Conduct, and local authority employees, where concerns should be raised in line with the local authority's councillor-officer protocol.

# 2 Bullying, harassment and discrimination As a councillor:

- 2.1 I do not bully any person.
- 2.2 I do not harass any person.

### 2.3 I promote equalities and do not discriminate unlawfully against any person.

The Advisory, Conciliation and Arbitration Service (ACAS) characterises bullying as offensive, intimidating, malicious or insulting behaviour, an abuse or misuse of power through means that undermine, humiliate, denigrate or injure the recipient. Bullying might be a regular pattern of behaviour or a one-off incident, happen face-to-face, on social media, in emails or phone calls, happen in the workplace or at work social events and may not always be obvious or noticed by others.

The Protection from Harassment Act 1997 defines harassment as conduct that causes alarm or distress or puts people in fear of violence and must involve such conduct on at

least two occasions. It can include repeated attempts to impose unwanted communications and contact upon a person in a manner that could be expected to cause distress or fear in any reasonable person.

Unlawful discrimination is where someone is treated unfairly because of a protected characteristic. Protected characteristics are specific aspects of a person's

identity defined by the Equality Act 2010. They are age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

The Equality Act 2010 places specific duties on local authorities. Councillors have a central role to play in ensuring that equality issues are integral to the local authority's performance and strategic aims, and that there is a strong vision and public commitment to equality across public services.

# 3 Impartiality of officers of the council As a councillor:

# 3.1 I do not compromise, or attempt to compromise, the impartiality of anyone who works for, or on behalf of, the local authority.

Officers work for the local authority as a whole and must be politically neutral (unless they are political assistants). They should not be coerced or persuaded to act in a way that would undermine their neutrality. You can question officers in order to understand, for example, their reasons for proposing to act in a particular way, or the content of a report that they have written. However, you must not try and force them to act

differently, change their advice, or alter the content of that report, if doing so would prejudice their professional integrity.

# 4 Confidentiality and access to information As a councillor:

- 4.1 I do not disclose information:
  - a. given to me in confidence by anyone
  - b. acquired by me which I believe, or ought reasonably to be aware, is of a confidential nature, unless
    - i. I have received the consent of a person authorised to give it;
    - ii. I am required by law to do so;
      - a. the disclosure is made to a third party for the purpose of obtaining professional legal advice provided that the third party agrees not to disclose the information to any other person; or
      - b. the disclosure is:
        - i. reasonable and in the public interest; and
        - ii. made in good faith and in compliance with the reasonable requirements of the local authority; and
        - iii. I have consulted the Monitoring Officer prior to its release.
- 4.2 I do not improperly use knowledge gained solely as a result of my role as a councillor for the advancement of myself, my friends, my family members, my employer or my business interests.
- 4.3 I do not prevent anyone from getting information that they are entitled to by law.

Local authorities must work openly and transparently, and their proceedings and printed materials are open to the public, except in certain legally defined circumstances. You

should work on this basis, but there will be times when it is required by law that discussions, documents and other information relating to or held by the local authority must be treated in a confidential manner. Examples include personal data relating to individuals or information relating to ongoing negotiations.

### 5 Disrepute

### As a councillor:

### 5.1 I do not bring my role or local authority into disrepute.

As a councillor, you are trusted to make decisions on behalf of your community and your actions and behaviour are subject to greater scrutiny than that of ordinary members of the public. You should be aware that your actions might have an adverse impact on you, other councillors and/or your local authority and may lower the public's confidence in your or your local authority's ability to discharge your/it's functions. For example, behaviour that is considered dishonest and/or deceitful can bring your local authority into disrepute.

You are able to hold the local authority and fellow councillors to account and are able to constructively challenge and express concern about decisions and processes undertaken by the council whilst continuing to adhere to other aspects of this Code of Conduct.

### 6 Use of position

### As a councillor:

# 6.1 I do not use, or attempt to use, my position improperly to the advantage or disadvantage of myself or anyone else.

Your position as a member of the local authority provides you with certain opportunities, responsibilities and privileges, and you make choices all the time that will impact others. However, you should not take advantage of these opportunities to further your own or others' private interests or to disadvantage anyone unfairly.

#### 7 Use of local authority resources and facilities As a councillor:

- 7.1 I do not misuse council resources.
- 7.2 I will, when using the resources of the local or authorising their use by others:
  - a. act in accordance with the local authority's requirements; and
  - b. ensure that such resources are not used for political purposes unless that use could reasonably be regarded as likely to facilitate, or be conducive to, the discharge of the functions of the local authority or of the office to which I have been elected or appointed.

You may be provided with resources and facilities by the local authority to assist you in carrying out your duties as a councillor.

Examples include:

- office support
- stationery
- equipment such as phones, and computers
- transport
- access and use of local authority buildings and rooms.

These are given to you to help you carry out your role as a councillor more effectively and are not to be used for business or personal gain. They should be used in accordance with the purpose for which they have been provided and the local authority's own policies regarding their use.

# 8 Complying with the Code of Conduct As a councillor:

- 8.1 I undertake Code of Conduct training provided by my local authority.
- 8.2 I cooperate with any Code of Conduct investigation and/or determination.
- 8.3 I do not intimidate or attempt to intimidate any person who is likely to be involved with the administration of any investigation or proceedings.

# 8.4 I comply with any sanction imposed on me following a finding that I have breached the Code of Conduct.

It is extremely important for you as a councillor to demonstrate high standards, for you to have your actions open to scrutiny and for you not to undermine public trust in the local authority or its governance. If you do not understand or are concerned about the local authority's processes in handling a complaint you should raise this with your Monitoring Officer.

### Protecting your reputation and the reputation of the local authority

### 9 Interests

### As a councillor:

### 9.1 I register and declare my interests.

You need to register your interests so that the public, local authority employees and fellow councillors know which of your interests might give rise to a conflict of interest. The register is a public document that can be consulted when (or before) an issue arises. The register also protects you by allowing you to demonstrate openness and a willingness to be held accountable. You are personally responsible for deciding whether or not you should declare an interest in a meeting, but it can be helpful for you to know early on if others think that a potential conflict might arise. It is also important that the public know about any interest that might have to be declared by you or other councillors when making or taking part in decisions, so that decision making is seen by the public as open and honest. This helps to ensure that public confidence in the integrity of local governance is maintained.

You should note that failure to register or declare a disclosable pecuniary (i.e. financial) interest is a criminal offence under the Localism Act 2011.

Appendix B2 sets out the detailed provisions on registering and declaring interests. If in doubt, you should always seek advice from your Monitoring Officer.

#### 10 Gifts and hospitality As a councillor:

- 10.1 I do not accept gifts or hospitality, irrespective of estimated value, which could give rise to real or substantive personal gain or a reasonable suspicion of influence on my part to show favour from persons seeking to acquire, develop or do business with the local authority or from persons who may apply to the local authority for any permission, licence or other significant advantage.
- 10.21 register with the Monitoring Officer any gift or hospitality with an estimated value of at least £50 within 28 days of its receipt.

# 10.31 register with the Monitoring Officer any significant gift or hospitality that I have been offered but have refused to accept.

In order to protect your position and the reputation of the local authority, you should exercise caution in accepting any gifts or hospitality which are (or which you reasonably believe to be) offered to you because you are a councillor.

### The presumption should always be not to accept significant gifts or hospitality.

• There may be times when such a refusal may be difficult if it is seen as rudeness in which case you could accept it but must ensure it is publicly registered.

• You do not need to register gifts and hospitality which are not related to your role as a councillor, such as Christmas gifts from your friends and family.

It is also important to note that it is appropriate to accept normal expenses and hospitality associated with your duties as a councillor. If you are unsure, do contact your Monitoring Officer for guidance.

# **Appendices (Code of Conduct)**

### Appendix A2 – The Seven Principles of Public Life

The principles are:

### Selflessness

Holders of public office should act solely in terms of the public interest.

### Integrity

Holders of public office must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships.

### Objectivity

Holders of public office must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.

### Accountability

Holders of public office are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this.

### Openness

Holders of public office should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing.

### Honesty

Holders of public office should be truthful.

### Leadership

Holders of public office should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs.

### Appendix B2 - Registering interests

- Within 28 days of this Code of Conduct being adopted by the local authority or your election or appointment to office (where that is later) you must register with the Monitoring Officer the interests which fall within the categories set out in Table 1 (Disclosable Pecuniary Interests) and Table 2 (Other Registerable Interests). Disclosable Pecuniary Interests means issues relating to money and finances.
- 2. You must ensure that your register of interests is kept up-to-date and within 28 days of becoming aware of any new interest, or of any change to a registered interest, notify the Monitoring Officer.
- 3. A 'sensitive interest' is as an interest which, if disclosed, could lead to the councillor/member or co-opted member, or a person connected with the member or co-opted member, being subject to violence or intimidation.
- 4. Where you have a 'sensitive interest' you must notify the Monitoring Officer with the reasons why you believe it is a sensitive interest. If the Monitoring Officer agrees they will withhold the interest from the public register.

### **Declaring interests**

- 5. Where a matter arises at a meeting which directly relates one of your Disclosable Pecuniary Interests, you must declare the interest, not participate in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to declare the nature of the interest, just that you have an interest.
- 6. Where a matter arises at a meeting which directly relates to one of your Other Registerable Interests, you must declare the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', again you do not have to declare the nature of the interest.
- 7. Where a matter arises at a meeting which *directly relates* to your financial interest or wellbeing (and is not a Disclosable Pecuniary Interest) or a financial interest or well-being of a relative or close associate, you must declare the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to declare the nature of the interest.
- 8. Where a matter arises at a meeting which affects
  - a. your own financial interest or well-being;
  - b. a financial interest or well-being of a friend, relative, close associate; or
  - c. a body included in those you need to declare under Disclosable Pecuniary Interests

### you must declare the interest.

- 9. Where the matter affects the financial interest or well-being:
  - a. to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
  - b. a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest

### you must declare the interest.

You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to declare the nature of the interest.

### Table 1: Disclosable Pecuniary Interests

This table sets out the explanation of Disclosable Pecuniary Interests as set out in the <u>Relevant</u> <u>Authorities (Disclosable Pecuniary Interests) Regulations 2012</u>.

| Subject   | Description  |
|---|--|
| Employment, office, trade, profession or vocation | Any employment, office, trade, profession or vocation carried on for profit or gain.   |
|   | [Any unpaid directorship.]   |
| Sponsorship                                       | Any payment or provision of any other financial<br>benefit (other than from the council) made to the<br>councillor during the previous 12-month period<br>for expenses incurred by him/her in carrying out<br>his/her duties as a councillor, or towards his/her<br>election expenses.   |
|   | This includes any payment or financial benefit<br>from a trade union within the meaning of the<br>Trade Union and Labour Relations<br>(Consolidation) Act 1992.  |
| Contracts   | Any contract made between the councillor or<br>his/her spouse or civil partner or the person with<br>whom the councillor is living as if they were<br>spouses/civil partners (or a firm in which such<br>person is a partner, or an incorporated body of<br>which such person is a director* or a body that<br>such person has a beneficial interest in the<br>securities of*) and the council:  |
|   | <ul> <li>a. under which goods or services are to be<br/>provided or works are to be executed;<br/>and</li> </ul>   |
|   | b. which has not been fully discharged.  |
| Land and Property                                 | Any beneficial interest in land which is within the area of the council.   |
|   | 'Land' excludes an easement, servitude,<br>interest or right in or over land which does not<br>give the councillor or his/her spouse or civil<br>partner or the person with whom the councillor<br>is living as if they were spouses/ civil partners<br>(alone or jointly with another) a right to occupy<br>or to receive income.   |
| Licences  | Any licence (alone or jointly with others) to<br>occupy land in the area of the council for a<br>month or longer   |
| Corporate tenancies                               | Any tenancy where (to the councillor's knowledge):   |
|   | a. the landlord is the council; and  |
|   | <ul> <li>b. the tenant is a body that the councillor,<br/>or his/her spouse or civil partner or the<br/>person with whom the councillor is living</li> </ul>   |
| Licences  | <ul> <li>person is a partner, or an incorporated body of which such person is a director* or a body that such person has a beneficial interest in the securities of*) and the council: <ul> <li>a. under which goods or services are to be provided or works are to be executed; and</li> <li>b. which has not been fully discharged.</li> </ul> </li> <li>Any beneficial interest in land which is within that area of the council. <ul> <li>'Land' excludes an easement, servitude, interest or right in or over land which does not give the councillor or his/her spouse or civil partner or the person with whom the councillo is living as if they were spouses/ civil partners (alone or jointly with another) a right to occupy or to receive income.</li> </ul> </li> <li>Any licence (alone or jointly with others) to occupy land in the area of the councillor's knowledge): <ul> <li>a. the landlord is the council; and</li> <li>b. the tenant is a body that the councillor or his/her spouse or civil partner or the second of the councillor's knowledge):</li> </ul> </li> </ul> |

|            | as if they were spouses/ civil partners is<br>a partner of or director* of or has a<br>beneficial interest in the securities* of.  |
|------------|--|
| Securities | Any beneficial interest in securities* of a body where:  |
|            | <ul> <li>a. that body (to the councillor's knowledge)<br/>has a place of business or land in the<br/>area of the council; and</li> </ul>   |
|            | b. either -  |
|            | <ul> <li>the total nominal value of the<br/>securities* exceeds £25,000 or one<br/>hundredth of the total issued share<br/>capital of that body; or</li> </ul>   |
|            | <ul> <li>ii. if the share capital of that body is of<br/>more than one class, the total<br/>nominal value of the shares of any<br/>one class in which the councillor, or<br/>his/ her spouse or civil partner or the<br/>person with whom the councillor is<br/>living as if they were spouses/civil<br/>partners has a beneficial interest;<br/>exceeds one hundredth of the total<br/>issued capital of that class.</li> </ul> |

- \* 'director' includes a member of the committee of management of an industrial and provident society.
- \* 'securities' means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

### Table 2: Other Registerable Interests

| Any Body of which you are a member or in a position of general control or management and to which you are appointed or nominated by the council; |   |  |  |  |
|--|---|--|--|--|
| Any Body -   | (a) exercising functions of a public nature;  |  |  |  |
|  | (b) directed to charitable purposes; or   |  |  |  |
|  | (c) one of whose principal purposes includes<br>the influence of public opinion or policy<br>(including any political party or trade union) |  |  |  |
| of which you are a member o  | or in a position of general control or management.  |  |  |  |

### Appendix C2 – the Committee on Standards in Public Life

The LGA has undertaken this review whilst the Government continues to consider the recommendations made by the Committee on Standards in Public Life in their report on Local <u>Government Ethical Standards</u>. If the Government chooses to implement any of the recommendations, this could require a change to this Code.

The recommendations cover:

- Recommendations for changes to the Localism Act 2011 to clarify in law when the Code of Conduct applies
- The introduction of sanctions
- An appeals process through the Local Government Ombudsman
- Changes to the Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012
- Updates to the Local Government Transparency Code
- Changes to the role and responsibilities of the Independent Person
- That the criminal offences in the Localism Act 2011 relating to Disclosable Pecuniary Interests should be abolished

The Local Government Ethical Standards report also includes Best Practice recommendations. These are:

Best practice 1: Local authorities should include prohibitions on bullying and harassment in codes of conduct. These should include a definition of bullying and harassment, supplemented with a list of examples of the sort of behaviour covered by such a definition.

Best practice 2: Councils should include provisions in their code of conduct requiring councillors to comply with any formal standards investigation and prohibiting trivial or malicious allegations by councillors.

Best practice 3: Principal authorities should review their code of conduct each year and regularly seek, where possible, the views of the public, community organisations and neighbouring authorities.

Best practice 4: An authority's code should be readily accessible to both councillors and the public, in a prominent position on a council's website and available in council premises.

Best practice 5: Local authorities should update their gifts and hospitality register at least once per quarter, and publish it in an accessible format, such as CSV.

Best practice 6: Councils should publish a clear and straightforward public interest test against which allegations are filtered.

Best practice 7: Local authorities should have access to at least two Independent Persons.

Best practice 8: An Independent Person should be consulted as to whether to undertake a formal investigation on an allegation, and should be given the option toreview and comment on allegations which the responsible officer is minded to dismiss as being without merit, vexatious, or trivial.

Best practice 9: Where a local authority makes a decision on an allegation of misconduct following a formal investigation, a decision notice should be published as soon as possible on its website, including a brief statement of facts, the provisions of the code engaged by the allegations, the view of the Independent Person, the reasoning of the decision-maker, and any sanction applied.

Best practice 10: A local authority should have straightforward and accessible guidance on its website on how to make a complaint under the code of conduct, the process for handling complaints, and estimated timescales for investigations and outcomes.

Best practice 11: Formal standards complaints about the conduct of a parish councillor towards a clerk should be made by the chair or by the parish council as a whole, rather than the clerk in all but exceptional circumstances.

Best practice 12: Monitoring Officers' roles should include providing advice, support and

management of investigations and adjudications on alleged breaches to parish councils within the remit of the principal authority. They should be provided with adequate training, corporate support and resources to undertake this work.

Best practice 13: A local authority should have procedures in place to address any conflicts of interest when undertaking a standards investigation. Possible steps should include asking the Monitoring Officer from a different authority to undertake the investigation.

Best practice 14: Councils should report on separate bodies they have set up or which they own as part of their annual governance statement and give a full picture of their relationship with those bodies. Separate bodies created by local authorities should abide by the Nolan principle of openness and publish their board agendas and minutes and annual reports in an accessible place.

Best practice 15: Senior officers should meet regularly with political group leaders or group whips to discuss standards issues.

The LGA has committed to reviewing the Code on an annual basis to ensure it is still fit for purpose.